

Message Text

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ACTION NEA-13

INFO OCT-01 IO-14 ISO-00 SNM-02 DEAE-00 CIAE-00 INR-10

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TO USMISSION GENEVA

INFO SECSTATE WASHDC 6718

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C O N F I D E N T I A L KABUL 0770

E.O. 11652: GDS

TAGS: SNAR, AF, UN

SUBJ: AFGHAN NARCOTICS ENFORCEMENT PROGRAM

REF: A) STATE 13961 B) GENEVA 0507 C) GENEVA 0399 D) GENEVA 0198

E) KABUL 0334 F) GENEVA 0506 G) KABUL 0506 H) STATE 19798

1. ECONOMIC SURVEYS. FROM OUR DISCUSSIONS WITH UNDP RESREP BORTHWICK BOTH BEFORE AND SINCE RECEIPT REF A) IT OUR IMPRESSION BORTHWICK HAS NOT BEEN FULLY BRIEFED ON MARTEN'S VIEWS REGARDING SURVEYS PRIOR TO ANY UN RURAL DEVELOPMENT SCHEME AS PART OF ITS AFGHAN NARCOTICS PROGRAM. BORTHWICK HAS BEEN INFLUENCED BY HIS TALKS WITH AFGHANS WHO SEEM TO FAVOR BROAD PROVINCIAL SURVEYS. AS LATE AS FEB 4 GHAUS REITERATED HIS PERSONAL SUPPORT FOR UN/FAO PROPOSALS RE SURVEYS BUT ADMITTED SOME AFGHAN OFFICIALS BELIEVE BROADER SURVEY IS NEEDED IN ORDER THAT PROGRAM AND NECESSARY PROJECTS MAY BE PUT INTO CORRECT PERSPECTIVE. GOA HAS AS YET TAKEN NO STEPS (TO BEST OUR KNOWLEDGE) TO OBTAIN INTERNATIONAL FINANCIAL SUPPORT. (BOTH IBRD RESREP AND MAROOFI OF MFA CATEGORICALLY STATE NO APPROACH HAS BEEN MADE TO IBRD TO CONDUCT OR FINANCE ANY KIND OF SURVEY IN CONNECTION WITH POPPY PRODUCTION.) UNDER CIRCUMSTANCES WE RECOMMEND A) COMPLETE INFORMATION BE SENT TO BORTHWICK, B) GOA BE INFORMED NOW THAT MARTENS WILL
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WANT TO HOLD PRELIMINARY DISCUSSIONS IN GENEVA WITH AFGHAN

OBSERVER (MAROOFI) TO FEBRUARY CND MEETING, C) MARTENS FOCUS HIS PROPOSED MARCH VISIT ON SETTLING THIS PROBLEM AS WELL AS ON MOVING FORWARD ON ENFORCEMENT SIDE, AND D) DATES AND PURPOSES MARTENS VISITS NOW BE AGREED WITH GOA. EMBASSY BELIEVES THESE ACTIONS SHOULD BE CARRIED OUT THROUGH UNDP OFFICE; BUT WE ARE PREPARED TO SUPPORT PROPOSALS AND ENCOURAGE AFGHAN AGREEMENT.

2. CONSTITUTION AND POLICE LAW. PARA 2, REF D SEEMS HAVE BEEN OVERTAKEN BY PROMULGATION NEW POLICE LAW WHICH CURRENTLY IN FORCE. (NEW CONSTITUTION IN EARLY STAGES PREPARATION, BUT NEW NARCOTICS ORGANIZATION APPARENTLY NOT DEPENDENT UPON IT). POLICE ACT DOES NOT SPECIFICALLY AUTHORIZE FORMATION OF CRIMINAL INVESTIGATIVE UNIT NOR OR SPECIAL NARCOTICS UNIT. WHEN GERMAN POLICE ADVISOR FRIEDRICHS BROUGHT THIS TO ATTENTION POLICE AUTHORITIES, HE WAS TOLD THAT CID AND NARCOTICS UNIT WERE AUTHORIZED UNDER ARTICLE 7 (4) WHICH READS, "SEPARATE POLICE UNITS MAY BE FORMED FOR PERFORMING SPECIFIC DUTIES IN THE CENTER AND PROVINCES THROUGH PROPOSAL OF INTERIOR MINISTER AND APPROVAL OF GOVERNMENT". FRIEDRICHS WAS FURTHER INFORMED THAT ORDERS HAD ALREADY BEEN ISSUED FOR THESE UNITS TO BE ESTABLISHED. FRIEDRICHS REPORTS, HOWEVER, THAT NARCOTICS-TRAINED PERSONNEL HAVE BEEN THOROUGHLY DISPERSED THROUGHOUT COUNTRY AND THAT CREATION AND STAFFING WILL BE PROBLEM. SINCE AFGHANS ARE FALLING BEHIND SCHEDULE (ACCORDING UNDP) ON IMPLEMENTING NOVEMBER 1973 ENFORCEMENT AGREEMENT, BELIEVE IT IMPORTANT FOR POLICE ADVISOR (NARCOTICS) BE HERE IN EARLY MARCH AS ENVISAGED REF D). SECONDLY, RECOMMEND DAVIES ATTEMPT ARRIVE KABUL BEFORE MARTENS; BEST TIMING WOULD SEEM TO BE WITH NEW UN ADVISOR.

3. DRAFT LEGISLATION. POLOFF HAS DISCUSSED REF C WITH BORTHWICK AND HAS RECOMMENDED THAT HE DISCUSS WITH ZHOU AND AND/OR GHAS WHAT IS CURRENTLY BEST FOR GOA (AND WHICH GOA PREFERS - NOLL'S COMMENTS ON EARLIER DRAFT OR DND DRAFT DRAFT DECREE ON NARCOTICS). EMBOFF ALSO ON FEB 4 MADE GHAS AWARE UN DILEMMA ON WHICH REPORT GOA WANTED. EMBASSY WILL FOLLOW-UP AS SOON AS BORTHWICK HAS ALL INFO FROM DND AND AFTER COORDINATION WITH BORTHWICK.

4. EMBASSY RECOMMENDATIONS IN PARAS 1 AND 2 ABOVE ARE MADE IN LIGHT OUR EXPERIENCE OVER PAST 2 1/2 YEARS THAT AFGHAN TOES HAVE

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TO BE KEPT TO FIRE IF ANY PROGRESS IS TO BE ACHIEVED. GOA TENDS SIT BACK AS LONG AS IT IS NOT PUSHED.

5. ENFORCEMENT ASSISTANCE VIA UN. PLEASED WITH MARTENS INTEREST AND RECEPTIVITY OUR PROPOSAL AS MODIFIED BY STATE 13779 (REFS F, G, H). WE CONCUR MARTENS SHOULD DISCUSS WITH AFGHAN OBSERVER DURING CND MEETING. WOULD APPRECIATE DEPT AND GENEVA VIEWS AS TO WHETHER WE SHOULD SEND REP TO GENEVA AND, IF SO, AT WHAT

TIME DURING CND MEETING AFGHAN MATTERS LIKELY TO BE DISCUSSED.
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